New Source Review Rules August 25, 2016

Michael Goldman, Engineering Division Manager

Timothy Mitro, Air Quality Engineer



New Source Review

- New Source Review (NSR) is an important tool to help the District attain and maintain all State and Federal ambient air quality standards
- New Source Review Criteria Pollutants
 - Nonattainment Review (NAR)
 - Prevention of Significant Deterioration (PSD)
- Pre-construction permitting program for stationary sources both new and modified
- Does not apply to: motor vehicles, trains, planes, consumer products, pesticides and most agricultural operations. Includes some marine vessels.
- 2-step process:
 - 1) Authority to Construct (ATC) permit
 - 2) Permit to Operate (PTO) permit



NSR Rule History

- 1976 District adopts first NSR regulation
- 1984 District modifies NSR regulation adds PSD requirements
- 1988 District modifies NSR regulation adds PM₁₀ as a pollutant
- 1997 District enacts significant revisions to NSR, creating Regulation VIII
- 2016 District proposes first revisions in nearly 20 years

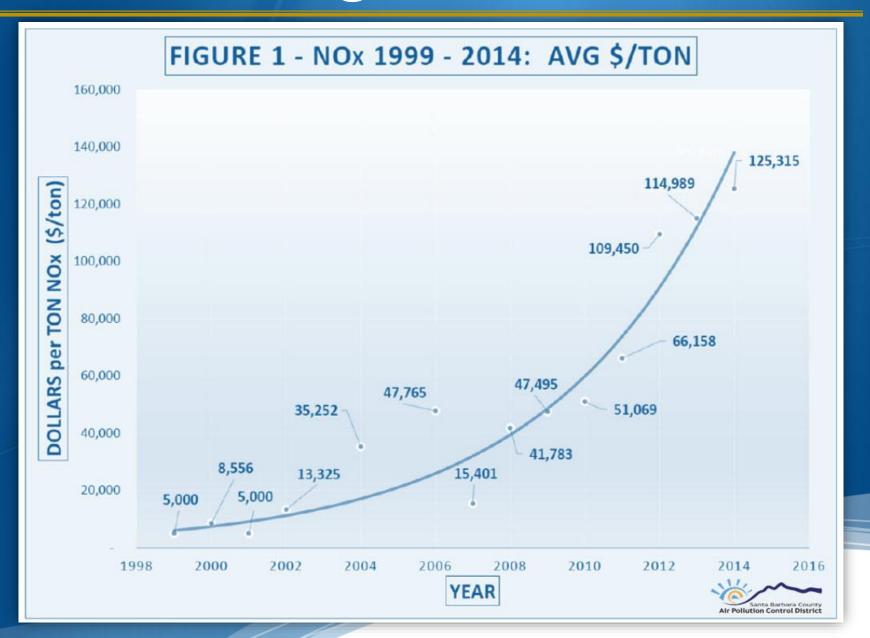


Basic Components of NSR

- There are State and Federal NSR program requirements, which the District implements in a unified permitting program
- Best Available Control Technology (BACT) State mandate
- Air Quality Impact Analysis (AQIA) Local and Federal mandate
- Offsets State mandate
 - Offsets are mitigation provided in the form of Emission Reduction Credits (ERCs)
- Public Noticing and Hearings Federal, State and Local mandate



Increasing Costs for ERCs



Proposed Rule Changes

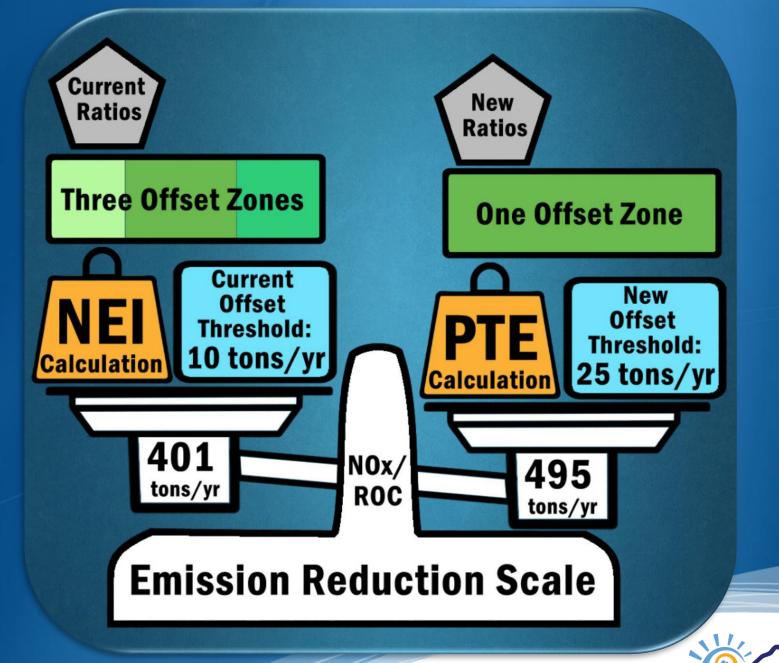
Objectives:

- Safeguard the region's air quality
- Provide more flexibility and simplicity in the permitting process without compromising our air quality

Proposed Changes:

- 1) Revise and clarify text
- 2) Simplify calculation methodologies
- 3) Revise offset threshold, trading ratios and calculation basis
- 4) Offsets exemption for functionally equivalent equipment replacements
- 5) Offsets exemption for emergency standby engines
- Merge Rule 803 requirements (Local PSD)
- 7) Add PM_{2.5} to permit system
- 8) Update Ambient Air Quality Standards (AAQS)/Increment Table
- 9) Add new Federal Minor Source NSR rule





Rulemaking Process

- March 2014: Board direction
- <u>Next 16 Months</u>: Worked extensively with California Air Resources Board (ARB) and United States Environmental Protection Agency (EPA) to ensure that the proposed changes met oversight agency requirements.
- September 2015: Public Workshops
- <u>December 2015</u>: District Community Advisory Council (CAC) meeting
- April 2016: Draft Environmental Impact Report released
- June/July 2016: ARB/EPA pre-adoption review period
- August 2016: Board of Directors Hearing



Key Issues and Findings

- Essential Public Services and Electrical Peaking Plant concepts dropped
- No significant comments from the public or the regulated community
- Questions about changing offset zones, ratios and thresholds
- ARB comment period: No objections to the proposed rules
- EPA comment period: No objections to the proposed rules. Minor requested changes to definitions.
- EIR Findings: Impacts are Class III, Not Significant
 - Aspects of the project have clear, beneficial impacts



Staff Recommendations

- Hold a Public Hearing and Receive Testimony on the proposed Rules/EIR
- Adopt a Board Resolution approving the proposed Rules/EIR Attachment 1
 - Certify the Final EIR Attachment 2
 - Adopt the CEQA Findings Attachment 3
 - Adopt the H&SC Rule Findings Attachment 4
 - Adopt the Proposed Rules Attachment 6



Questions?

